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AMEMBASSY HARARE

AMEMBASSY KAMPALA

AMEMBASSY LAGOS

AMEMBASSY LILONGWE

AMEMBASSY LONDON

AMEMBASSY NAIROBI

AMEMBASSY TUNIS

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C O N F I D E N T I A L STATE 139430

LILONGWE AND YAOUNDE FOR DAO

E.O. 12356: DECL: OADR

TAGS: PREL, MARR, MOPS, RW, UN, FR, BE, UG

UNITED STATES DEPARTMENT OF STATE
 REVIEW AUTHORITY: CHARLES L DARIS
 DATE/CASE ID: 15 DEC 2005 200103014

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SUBJECT: UN/OAU INITIATIVES ON RWANDA: WHAT NEXT/

REF: A) KAMPALA 3558 (NOTAL) B) ADDIS ABABA 2938
(NOTAL) C) USUN NEW YORK 2145 (NOTAL) D) 92 STATE
369441 (NOTAL) E) USUN 2209 (NOTAL)

1. C - ENTIRE TEXT.

2. SUMMARY: GIVEN UN SYG BOUTROS-GHALI'S NEGATIVE RESPONSE TO THE TRILATERAL DEMARCHE ON RWANDA, WE NEED TO CONSULT WITH THE FRENCH AND BELGIANS ON OUR NEXT STEPS. WITH RESPECT TO THE BORDER FORCE, UGANDA MUST CLARIFY ITS POSITION WHICH IS BECOMING INCREASINGLY UNCLEAR. WITH RESPECT TO ASSISTANCE FOR THE OAU, WE NEED TO underscore TO THE UN THE HEAVY HUMAN COST TO THE ONE MILLION DISPLACED AND THE FINANCIAL COST TO THE INTERNATIONAL

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COMMUNITY WHILE PURSUING OTHER BILATERAL ASSISTANCE OPTIONS. EMBASSIES BRUSSELS AND PARIS AND USUN ARE REQUESTED TO REVIEW OUR THINKING WITH THE FRENCH AND BELGIANS AND SEEK THEIR REACTIONS, NOTING THAT WE WILL CONTINUE THE DISCUSSION AT THE MAY 11 TRILATERAL MEETING ON ZAIRE IN WASHINGTON. EMBASSY ADDIS IS REQUESTED TO

SEEK FURTHER INFORMATION FROM THE OAU (ACTION PARA 12). A REQUEST FOR DEMARCHE CONCERNING TROOPS FOR THE OAU NMCG MAY BE SENT SOON TO BAMAKO. BRAZZAVILLE, HARARE, LAGOS LIBREVILLE, AND TUNIS (SEE PARAS 10 AND 12). END SUMMARY.

BACKGROUND

3. OUR BEST GUESS ON THE REASONS FOR UN SYG BOUTROS GHALI'S NEGATIVE REACTION TO THE TRILATERAL DEMARCHE APRIL 30 (REF C) IS THAT THE SYG WAS NOT FULLY BRIEFED ON THE LARGE AND GROWING HUMANITARIAN DIMENSIONS OF THE RWANDAN SITUATION AND REACTED INSTINCTIVELY TO THE CALL FOR YET MORE INTERNATIONAL INVOLVEMENT BY THE ALREADY OVERBURDENED UN. WE HEARD ECHOES OF LIBERIA AND ANGOLA IN HIS FEARS THAT THE UN WOULD BE SEEN AS INTERFERING WITH THE ARUSHA PROCESS AND HIS INSISTANCE ON WAITING FOR A PEACE AGREEMENT TO BE SIGNED. WE ALSO SUSPECT THAT THE HEAVY RPF LOBBYING EFFORTS AGAINST THE BORDER FORCE HAVE HIT HOME (SEE PARA 7).

4. IT MAY BE IMPOSSIBLE TO OVERCOME THE SYG'S RESISTANCE TO FURTHER UN INVOLVEMENT PRIOR TO SIGNING OF THE PEACE

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ACCORD UNLESS HE BECOMES BETTER BRIEFED THROUGH ARUSHA AND
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